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Defined Contribution Plan Participants’ Activities, First Half 2015

Sarah Holden, ICI Senior Director of Retirement and Investor Research, and Daniel Schrass, ICI Associate Economist, prepared this report.

Key Findings

DC plan withdrawal activity in the first half of 2015 remained low and was similar to the activity observed in the first half of 2014. In 2015:H1, 2.2 percent of DC plan participants took withdrawals, compared with 2.3 percent in 2014:H1. Levels of hardship withdrawal activity also remained low. Only 0.9 percent of DC plan participants took hardship withdrawals during 2015:H1, the same share as in comparable periods over the past three years.

The vast majority of DC plan participants continued contributing to their plans in 2015:H1. In 2015:H1, 1.8 percent of DC plan participants stopped contributing, compared with 2.1 percent in 2014:H1.

Most DC plan participants stayed the course with their asset allocations as stock values only edged up a bit during the first six months of the year. In the first half of 2015, 6.6 percent of DC plan participants changed the asset allocation of their account balances, the same share as in 2014:H1. Nearly 6 percent of DC plan participants changed the asset allocation of their contributions, an increase from 5.1 percent in 2014:H1.

DC plan participants’ loan activity was essentially flat at the end of June 2015, despite a seasonal pattern observed over the past several years. The first quarter of the year tends to have lower percentages of DC plan participants with loans outstanding compared with later quarters. Nevertheless, at the end of June 2015, 17.5 percent of DC plan participants had loans outstanding, compared with 17.4 percent at the end of March 2015. Loan activity continues to remain elevated compared with seven years ago (at year-end 2008, 15.3 percent of DC plan participants had loans outstanding).
Introduction

Defined contribution (DC) plan assets are a significant component of Americans’ retirement assets, representing more than one-quarter of the total retirement market (Figure 1) and almost one-tenth of U.S. households’ aggregate financial assets at the end of the second quarter of 2015.¹ To measure participant-directed changes in DC plans, ICI has been tracking participant activity through recordkeeper surveys since 2008. This report updates results from ICI’s survey of a cross section of recordkeeping firms representing a broad range of DC plans and covering

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**FIGURE 1**

28 Percent of U.S. Retirement Assets Were Defined Contribution Plan Assets

Trillions of dollars; end-of-period, selected periods

<table>
<thead>
<tr>
<th>Year</th>
<th>Annuities¹</th>
<th>Federal, state, and local defined benefit plans²</th>
<th>Private defined benefit plans</th>
<th>IRAs</th>
<th>Other defined contribution plans³</th>
<th>401(k) plans</th>
</tr>
</thead>
<tbody>
<tr>
<td>2007</td>
<td>17.9</td>
<td>1.7</td>
<td>4.3</td>
<td>1.4</td>
<td>1.5</td>
<td>1.5</td>
</tr>
<tr>
<td>2008</td>
<td>14.1</td>
<td>2.2</td>
<td>5.5</td>
<td>1.4</td>
<td>3.8</td>
<td>3.8</td>
</tr>
<tr>
<td>2009</td>
<td>16.3</td>
<td>4.1</td>
<td>5.0</td>
<td>2.0</td>
<td>4.5</td>
<td>4.5</td>
</tr>
<tr>
<td>2010</td>
<td>18.1</td>
<td>5.0</td>
<td>5.2</td>
<td>2.5</td>
<td>1.6</td>
<td>1.6</td>
</tr>
<tr>
<td>2011</td>
<td>18.3</td>
<td>2.5</td>
<td>5.9</td>
<td>4.1</td>
<td>1.6</td>
<td>1.6</td>
</tr>
<tr>
<td>2012</td>
<td>20.0</td>
<td>4.3</td>
<td>7.0</td>
<td>4.3</td>
<td>1.7</td>
<td>1.7</td>
</tr>
<tr>
<td>2013</td>
<td>23.0</td>
<td>2.9</td>
<td>7.4</td>
<td>2.9</td>
<td>2.0</td>
<td>2.0</td>
</tr>
<tr>
<td>2014</td>
<td>24.4</td>
<td>3.0</td>
<td>7.6</td>
<td>3.0</td>
<td>4.6</td>
<td>4.6</td>
</tr>
<tr>
<td>2015:Q1</td>
<td>24.8</td>
<td>3.0</td>
<td>7.6</td>
<td>3.0</td>
<td>4.7</td>
<td>4.7</td>
</tr>
<tr>
<td>2015:Q2</td>
<td>24.8</td>
<td>3.0</td>
<td>7.6</td>
<td>3.0</td>
<td>4.7</td>
<td>4.7</td>
</tr>
</tbody>
</table>

¹ Annuities include all fixed and variable annuity reserves at life insurance companies less annuities held by IRAs, 403(b) plans, 457 plans, and private pension funds. Some of these annuity reserves represent assets of individuals held outside retirement plan arrangements and IRAs; however, information to separate out such reserves is not available. Because ICI estimates of annuities held in IRAs, 457 plans, and 403(b) plans are netted from the Federal Reserve Board’s financial accounts’ annuities (life insurance pension fund reserves) figure and reported in their respective categories by ICI, ICI reports a lower annuities total than in the financial accounts (see U.S. Federal Reserve Board 2015).

² Federal pension plans include U.S. Treasury security holdings of the civil service retirement and disability fund, the military retirement fund, the judicial retirement funds, the Railroad Retirement Board, and the foreign service retirement and disability fund. These plans also include securities held in the National Railroad Retirement Investment Trust.

³ Other DC plans include 403(b) plans, 457 plans, the Federal Employees Retirement System (FERS) Thrift Savings Plan (TSP), and private employer-sponsored DC plans without 401(k) features.

Data are estimated.

Data are preliminary.

Note: Components may not add to the total because of rounding.

more than 26 million employer-based DC retirement plan participant accounts as of June 2015. The broad scope of the recordkeeper survey provides valuable insights about recent withdrawal, contribution, asset allocation, and loan decisions of participants in these plans. The most recent survey covered DC plan participants’ activities in the first six months of 2015. In this period, stock prices only edged up a bit (Figure 2); on net, the S&P 500 total return index was up 1.2 percent in the first half of 2015.

**FIGURE 2**

*Equity Returns*

Percent change in the S&P 500 total return index, 2009:H1–2015:H1

Note: The S&P 500 total return index consists of 500 U.S. stocks chosen for market size, liquidity, and industry group representation.

Sources: Investment Company Institute, Bloomberg, and Standard & Poor’s
DC Plan Participants’ Activities in 2015:H1

The withdrawal and contribution data indicate that essentially all DC plan participants continued to save in their retirement plans at work. DC plan participants’ withdrawal activity during the first half of 2015 was in line with activity observed during the first half of the prior year, and a negligible share of participants stopped contributing during 2015:H1.\(^3\) In 2015:H1, 2.2 percent of DC plan participants took withdrawals from their DC plan accounts, with 0.9 percent taking hardship withdrawals (Figure 3, top panel).\(^4\) These levels of activity are similar to those observed in the first half of 2014. In 2015:H1, 1.8 percent of DC plan participants stopped making contributions, compared with 2.1 percent in 2014:H1. It is possible that some of these participants stopped contributing simply because they reached the annual contribution limit.

[FIGURE 3]

Defined Contribution Plan Participants’ Activities
Summary of recordkeeper data, percentage of participants

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Took any withdrawal</td>
<td>1.8</td>
<td>2.1</td>
<td>2.1</td>
<td>2.2</td>
<td>2.3</td>
<td>2.2</td>
<td></td>
</tr>
<tr>
<td>Took hardship withdrawal</td>
<td>0.9</td>
<td>0.9</td>
<td>1.1</td>
<td>0.9</td>
<td>0.9</td>
<td>0.9</td>
<td></td>
</tr>
<tr>
<td>Stopped contributing</td>
<td>4.6</td>
<td>1.7</td>
<td>1.6</td>
<td>1.6</td>
<td>1.5</td>
<td>2.1</td>
<td>1.8</td>
</tr>
</tbody>
</table>

Note: The samples include about 24 million DC plan participants in 2009–2013; more than 25 million in 2014; and more than 26 million in 2015. Activity reported covers the first half of each year indicated.

The survey of recordkeeping firms also gathered information about asset allocation changes in DC account balances or contributions. During the first six months of 2015, 6.6 percent of DC plan participants had changed the asset allocation of their account balances, the same share as in 2014:H1 (Figure 3, lower panel).\(^5\) Reallocation activity regarding contributions was slightly higher than the rate observed in 2014:H1; 5.9 percent of DC plan participants had changed the asset allocation of their contributions in 2015:H1, compared with 5.1 percent in 2014:H1.

Two factors seem to be influencing DC plan participants’ loan activity: reaction to financial stresses and a seasonal pattern.\(^6\) Likely responding to financial stresses, the percentage of DC plan participants with loans outstanding rose from the end of 2008 (15.3 percent) through 2011 (18.5 percent) (Figure 4).\(^7\) This pattern of activity is similar to that observed in the wake of the bear market and recession earlier in the decade.\(^8\) The share of DC plan participants with loans outstanding then leveled out in 2012 through 2014, perhaps reflecting loans supporting resumed consumer spending or home purchases. The sample of recordkeepers reported that as of June 2015, 17.5 percent of DC plan participants had loans outstanding, compared with 17.4 percent at the end of March 2015, and 17.9 percent at year-end 2014. Historically, quarterly loan activity appears to have a seasonal pattern: the first quarter of the year tends to have lower percentages of DC plan participants with loans outstanding compared with later quarters (Figure 5). Nevertheless, loan activity was little changed in 2015:Q2.

**FIGURE 4**

**401(k) Loan Activity**

*Percentage of 401(k) plan participants who had loans outstanding; end-of-period, selected periods*

<table>
<thead>
<tr>
<th>Year</th>
<th>EBRI/ICI 401(k) Plan Database</th>
<th>ICI Survey of DC Plan Recordkeepers</th>
</tr>
</thead>
<tbody>
<tr>
<td>2000</td>
<td>15</td>
<td>15</td>
</tr>
<tr>
<td>2001</td>
<td>13</td>
<td>13</td>
</tr>
<tr>
<td>2002</td>
<td>14</td>
<td>14</td>
</tr>
<tr>
<td>2004</td>
<td>17</td>
<td>17</td>
</tr>
<tr>
<td>2006</td>
<td>15</td>
<td>15</td>
</tr>
<tr>
<td>2008</td>
<td>16</td>
<td>15.3</td>
</tr>
<tr>
<td>2009</td>
<td>19</td>
<td>19</td>
</tr>
<tr>
<td>2010</td>
<td>16.5</td>
<td>16.5</td>
</tr>
<tr>
<td>2011</td>
<td>18.2</td>
<td>18.2</td>
</tr>
<tr>
<td>2012</td>
<td>18.5</td>
<td>18.5</td>
</tr>
<tr>
<td>2013</td>
<td>18.2</td>
<td>18.2</td>
</tr>
<tr>
<td>2014</td>
<td>18.2</td>
<td>18.2</td>
</tr>
<tr>
<td>2015:Q1</td>
<td>17.9</td>
<td>17.9</td>
</tr>
<tr>
<td>2015:Q2</td>
<td>17.4</td>
<td>17.5</td>
</tr>
</tbody>
</table>

Note: The EBRI/ICI data cover 401(k) plans; the ICI Survey of DC Plan Recordkeepers covers DC plans more generally (although 401(k) plans make up the bulk of DC plans).

FIGURE 5

**401(k) Loan Activity Tends to Edge Down in the First Quarter, Then Edge Up**

Percentage of DC plan participants who had loans outstanding; end-of-period, 2010:Q4–2015:Q2

Note: This figure reports loan activity on a quarterly basis (the most recent quarters also are shown in Figure 4). The range on the vertical axis is limited to 15 percent to 19 percent to highlight the seasonal variation in 401(k) loan activity.


**Additional Reading**

- The U.S. Retirement Market, Second Quarter 2015
  Available at www.ici.org/info/ret_15_q2_data.xls.

- American Views on Defined Contribution Plan Saving

- 401(k) Plan Asset Allocation, Account Balances, and Loan Activity in 2013
  Available at www.ici.org/pdf/per20-10.pdf.

  Available at www.ici.org/pdf/per21-04.pdf.

- ICI Resources on 401(k) Plans
  Available at www.ici.org/401k.

- ICI Resources on the Retirement System
  Available at www.ici.org/retirement.
Notes

1 Total financial assets of U.S. households were $69.8 trillion at the end of 2015:Q2. See U.S. Federal Reserve Board 2015.

2 This report presents withdrawal, contribution, and asset allocation activity during the first half of 2015 and compares the 2015:H1 rates of activity to 2014:H1, 2013:H1, 2012:H1, 2011:H1, 2010:H1, and 2009:H1. Caution should be exercised when comparing the results from the surveys for different periods. Data should only be compared for similar periods—evaluating periods that are similar in terms of length and timing during the year allows us to focus on the relevant variables. For example, if there are any effects that are typical for the beginning of the year (e.g., people getting bonuses to invest, profit-sharing contributions occurring in the first quarter, people reacting to upcoming taxes, people reacting to past holiday spending), then it is essential to compare periods that also may experience these “seasonal” effects. In addition to seasonal effects, DC plan participant activity may be influenced by cyclical factors (e.g., recent stock market returns). Because some participants may visit their asset allocations at the beginning of the year and not again, it is not possible to translate the year-to-date figures into an estimate of activity for the whole year. For annual activity through 2014, see Holden and Schrass 2015.

3 The recordkeepers typically remove participants who are no longer working for the employer sponsoring the plan. It would not be correct to include such separated, retired, or terminated participants, because they cannot contribute. The goal of the survey is to measure the activity of active DC plan participants.

4 There are two possible types of withdrawals from DC plans: nonhardship and hardship. Generally, participants withdrawing after age 59½ are categorized as nonhardship withdrawals. A participant seeking a hardship withdrawal must demonstrate financial hardship and generally faces a 10 percent penalty on the taxable portion of the withdrawal. If a plan allows loans, participants are generally required to first take a loan before they are permitted to take a hardship withdrawal.

5 Annual rates of account balance reallocation activity observed in the ICI Survey of DC Plan Recordkeepers for 2008–2014 (see Holden and Schrass 2015) are consistent with the behavior observed in earlier years in other data sources. Historically, recordkeepers find that in any given year, DC plan participants generally do not rebalance in their accounts (for references to this research, see note 80 in Holden, Brady, and Hadley 2006; and discussion of changes in asset allocation and note 32 in Holden et al. 2014).

6 See note 2 for an explanation of seasonal effects.

7 The EBRI/ICI 401(k) database update reports loan activity among 401(k) participants in plans that allow loans. At year-end 2013, 87 percent of participants in the database were in plans that offer loans; among those participants, 21 percent had loans outstanding at year-end 2013. This translates to 18 percent of all active 401(k) participants having loans outstanding. The year-end 2013 EBRI/ICI database includes statistical information about 26.4 million 401(k) participants in 72,676 plans, with $1.912 trillion in assets. See Holden et al. 2014.

8 The National Bureau of Economic Research dates the recession earlier in the decade to have occurred between March 2001 and November 2001. The latest recession was dated to have occurred between December 2007 and June 2009. See National Bureau of Economic Research 2010.
References


